

UNITED NATIONS DEVELOPMENT PROGRAMME

PROJECT DOCUMENT REVISION**Yemen**

Empowered lives.
Resilient nations.

Project Title: Peace Support Facility for Yemen

Project Number: Atlas award ID 00118265

Implementing Partner: UNDP Yemen

Start Date: 1 January 2019

End Date: 31 December 2022

PAC Meeting date: 1 April 2019


*This is a multi-donor project and the implementation period indicated above represents its overall duration. The contribution of the European Union to this Action will be valid over the implementation period specified in article 2 of the Special Conditions.

Brief Description
<p>The aim of the Peace Support Facility (PSF) is to support the peace process by accelerating the implementation of agreements reached by the parties to the conflict during negotiations led by the UN Secretary General's Special Envoy to Yemen. The Facility also aims to build public support for the peace process by achieving tangible, rapid improvement in the daily lives of people in priority areas identified by the UN Special Envoy. The intention is to demonstrate concrete alternatives to conflict, create local demand for peace and incentivize parties to deepen their engagement in the Special Envoy's peace process.</p> <p>The PSF will support the peace process, including the agreements reached, by implementing initiatives that deliver improvements in the lives of people affected by conflict. The PSF will also empower the Special Envoy to identify initiatives that support the political process by generating demand for peace, especially in neglected geographic areas and among underrepresented and marginalized groups, including women girls and youth. The initial focus is on the first set of priorities discussed by the parties during the December 2018 peace consultations in Stockholm and will expand to priorities identified in any future UN-led negotiations</p> <p>The Facility is designed to achieve the following output:</p> <ul style="list-style-type: none"> • <i>The peace process in Yemen is supported with fast, flexible initiatives that deliver tangible, rapid improvements in the daily lives of people, and reinforce and build public support for the political process.</i> <p>Under this output the following components will be implemented:</p> <ul style="list-style-type: none"> • Component 1: Initiatives to build confidence between the parties, in the peace process and to support the implementation of the Stockholm agreement or any other future agreement. • Component 2: Discreet activities emerging out of existing Track II initiatives are implemented with the goal of catalyzing the political process. • Component 3: Transitional governance arrangements are supported as and when the parties agree. <p>Donors are encouraged to contribute to the Facility as a whole.</p> <p>The aim of this revision is to reflect the decision taken by PSF Steering Committee meeting on 13 September 2019 in Berlin, Germany, to re-structure the Facility into three distinct windows around immediate projects in support of peace process, initiatives emerging from track II dialogue and eventual support to transitional governance arrangements. It also reflects the decision taken by the virtual Interim Steering Committee meeting on 29th September 2020 to amend the 'parties' mutual consent' parameter of the PSF to allow more flexibility in the identification and implementation of the activities.</p>

Contributing Outcome (UNDAF/CPD, RPD or GPD):
 UNDP CPF Outcome 3: Yemenis contribute to and benefit from peacebuilding processes
 UNDP CPF Outcome 1: Yemenis contribute to and benefit from inclusive, accountable and gender responsive governance at local and central levels

Total resources required:	USD \$30,000,000	
Total resources allocated:	UNDP TRAC:	USD 377,390,
	Donor:	USD 21,283,616.85
	Government:	
	In-Kind:	
Unfunded:	USD 8,338,993.15	

Agreed by:

UNDP	
<div style="display: flex; justify-content: space-between; align-items: center;"> <div> Auke Lootsma, UNDP Resident Representative </div> <div>  </div> </div>	
Date:	05-Dec-2020

I. DEVELOPMENT CHALLENGE

The impact of the conflict in Yemen has been devastating. Tens of thousands of civilians have been killed or injured and public infrastructure throughout the country has been severely damaged or destroyed. Half of the Yemeni population currently lives in areas directly affected by conflict. The conflict has disproportionately impacted women, girls and young people, the vulnerability of this segment of the society placed them under great risk and endangerment.

Prior to the recent conflict, Yemen was already the poorest in the Arab region suffering from weak human development outcomes compounded with a high population growth, repeated local conflicts, chronic food insecurity and uncertain political transition.

The UN considers Yemen's war the worst humanitarian crisis in the world. An estimated 80 per cent of the population, 24 million people, requires some form of humanitarian or protection assistance, including 14.3 million who are in acute need. More than 20 million Yemenis are food insecure including 10 million who are one step away from famine. Of the 333 districts in the country, 230 are facing pre-famine conditions. At least 238,000 people in 45 districts are currently in catastrophic condition and more will fall into this category unless access is expanded, including through peace consultations. An estimated 3.3 million people remain displaced. As such the conflict, and the acute level of hunger and violence, has hit women and girls in Yemen the hardest.

Since the start of conflict in 2015, economic indicators have plummeted; Gross Domestic Product (GDP) has declined by nearly 50 percent over the last three years— equivalent to a loss of US\$50 billion, and more than 600,000 people have lost their jobs. The cost of the basic food basket has increased 60 percent in one year and 81 percent of the population is living at or below the poverty line compared to 49 percent in 2017. The alarming depreciation of the Yemeni Riyal is further undermining the Yemeni economy which heavily relies on imports paid for in US dollars and significantly contributed to the recent price spike of fuel and basic commodities. The overall economic crisis in Yemen has impacted people at different levels, and women in particular have endured different forms of violence. Gender-based violence (GBV) is prevalent among, conflict-affected populations and related to diverse levels of vulnerability of conflict and displacement. Women and girls are among the most vulnerable and hence recipients of different forms of violence and harm.

Intensive airstrikes, armed clashes, and shelling - which continue across the country - resulted in damage or destruction of civilian facilities, including irrigation systems, agricultural sites, schools, hospitals, water points and sanitation plants. Landmines and other explosive remnants of war pose long-term risks for the civilian population and humanitarian actors. In addition, the public budget deficit since late 2016 has disrupted basic social services and payment of public sector salaries.

During peace consultations convened by the Secretary-General's Special Envoy in Sweden in December 2018, the parties to the conflict agreed to redeploy forces in Hodeida, exchange prisoners and move forward with initiatives in Taizz. After endorsing the Stockholm Agreement, the UN Security Council established a new special political mission, the United Nations Mission to Support the Hodeida Agreement (UNMHA), to monitor the parties' compliance with agreements reached in Stockholm.

After more than three years of war, and over two years since the last peace talks, the Stockholm agreement represents a significant step towards a comprehensive peace agreement. Its successful implementation can play a key role in paving the way for further progress on the peace process led by the Special Envoy.

II. STRATEGY

The aim of the Peace Support Facility is to support the peace process by accelerating the implementation of agreements reached during negotiations led by the UN Secretary General's Special Envoy to Yemen. The Facility also aims to build public support for the peace process by achieving tangible, rapid improvement in the daily lives of people in priority areas identified by the UN Special Envoy. The intention is to

demonstrate concrete alternatives to conflict, create local demand for peace and incentivize parties to deepen their engagement in the Special Envoy's peace process.

The project output is defined as follows:

The peace process in Yemen is supported with fast, flexible initiatives that deliver tangible, rapid improvements in the daily lives of people, and reinforce and build public support for the political process.

The first line of effort under the Facility will provide tangible support for the implementation of initiatives in direct support to priorities discussed during UN negotiations. This will serve to demonstrate alternatives to conflict and build confidence between the parties and in the peace process. Specific initiatives will be decided by the Special Envoy, supported by the UN Resident Coordinator and UNDP Resident Representative in discussion with the parties. The Facility focuses in the first instance on the priorities discussed by the parties during the December 2018 peace consultations in Stockholm.

A second line of effort delivers discreet activities emerging out of existing Track II initiatives with the goal of catalyzing the political process. The PSF can provide the opportunity to discuss projects and interventions emerging from the different dialogues and contribute to building peace from the ground up, especially in neglected areas and among underrepresented groups. Women and youth contribution to the political process will be enhanced, and the Facility will contribute in building capacity and supporting women and youth national groups. The Facility will augment its engagement by developing a robust strategy and work plan for capacity building, women and girls empowerment and combating Violence Against Women. This component will provide a unique opportunity - so far almost absent - to meaningfully turn recommendations and ideas stemming from dialogues into concrete projects.

A third line of effort supports transitional governance arrangements as and when the parties agree and in overall support to a future peace deal. Thematic entry points may include areas related to core government functions including the Presidency, Central Bank, security sector, etc. as well as any transitional mechanism that is put in place to transition towards a peace-agreement.

Local authorities, community leaders, women, youth organizations and networks will play a key role in the implementation and wherever possible, contracts will be awarded to local companies to help invigorate local markets and the private sector.

Guiding framework and programming principles

Reflecting the inherent political nature of the project, the priorities and activities will be kept within the following framework¹:

i. Clearly defined and narrow strategic focus

Given the wide range of potential interventions under the framework, the project will ensure a narrow strategic focus by linking all interventions to the top-level political process. The interventions will either be directly agreed by the parties to the peace process or identified by the United Nations entities involved in PSF (OESGY, RCO and UNDP), members of the Steering Committee and affiliated institutions such as think tanks and NGOs (see dedicated section on project identification process). The RC office will be responsible for ensuring that initiatives implemented do not duplicate work being done under other frameworks and projects.

ii. Robust process and delivery mechanism

¹ In project formulation phase these principles were identified as part of a discussion on 'red lines' that should delimit the boundaries of the project's engagements.

The delivery mechanisms for selected interventions will benefit from UNDP’s global experience of delivering quickly in conflict-affected environments, from the organisation’s long-standing presence in Yemen, and from leveraging active networks of implementing partners. The project will put in place operational capacities, including strong management, procurement and oversight structures, which will allow rapid implementation of initiatives.

iii. *Enhanced governance arrangements*

A Steering Committee, acting as a project board, which will meet every six months. At the technical level, UNDP and the Operations and Compliance Unit (OCU) of the Resident Coordinator’s office (RCO) will review and appraise interventions for feasibility, appropriateness, conflict-sensitivity, timeliness and cost-effectiveness.

iv. *Enhanced risk management*

UNDP, with support from the OCU and the OSESGY, will assess and take steps to mitigate fiduciary, political, social, security, military and reputational risks. UNDP will identify steps to ensure there are appropriate contingency plans in place if initiatives stall or fail, for discussion and agreement among project stakeholders.

v. *Early and regular coordination and consultation*

Given the dynamic nature of the project, the volatile operating environment, and the political nature of the intervention, regular information sharing and coordination among stakeholders will be required to update parties on implementation progress and challenges and on any significant changes identified in the risk monitoring framework. The Special Envoy, Resident Coordinator and UNDP Resident Representative will meet monthly to discuss priorities for the PSF. Following this discussion, the RC and RR will meet donors to share information and update on progress. Additionally, regular donor briefings will be organized by UNDP together with the OSESGY and RCO to inform about ongoing activities, the current political situation and any financial updates.

The following programming principles, based on UN experience globally and in Yemen in particular, will further guide implementation.

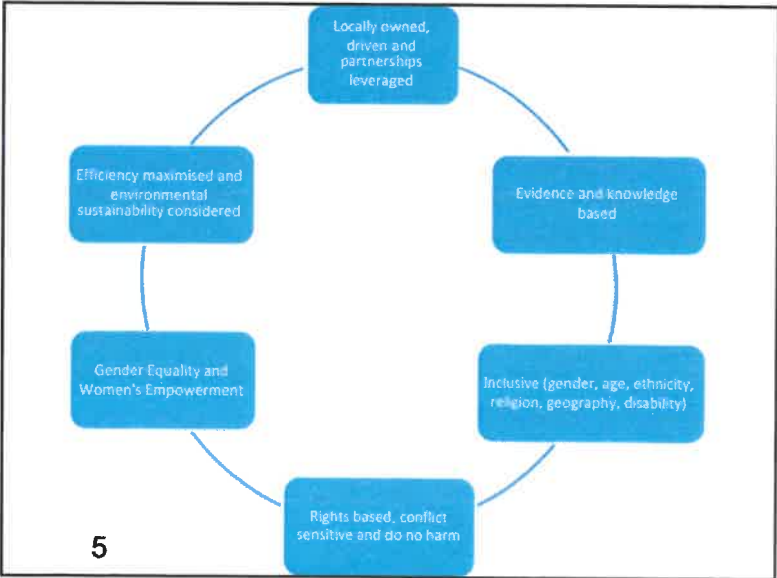
Comparative Advantage: The Peace Support Facility capitalizes on the partnerships UNDP has built over time with local authorities and stakeholders including local associations, community-based groups, women and youth national machineries, and the private sector. Active in Yemen for generations, UNDP has an extensive network of partners across the country and through this network, has a comprehensive understanding of changing priorities and dynamics.

Bottom-Up Approach: The Peace Support Facility will draw on locally available capacities and strengths and will ensure inclusive participation of stakeholders and beneficiaries during all stages of project design, implementation and monitoring.

Monitoring for Results: The Peace Support Facility will establish a strong monitoring and evaluation framework based on the principles of transparency, accountability and appropriate targeting. UNDP will coordinate and consult with institutions, as well as with other stakeholders including donors, UN agencies and others with the aim of working towards a smooth, inclusive transition from conflict to peace and effective governance.

Conflict Sensitive Approach: Implementation will be guided by the principles of conflict sensitivity and the “Do No Harm Approach.” The Operations and Compliance Unit in the Resident Coordinator’s Office will support the Facility by providing risk analysis and recommending concrete steps for mitigating and managing risks. The Manager of the Facility will also coordinate closely with UNMHA for initiatives implemented in Hodeida.

Gender Equality and Women’s Empowerment: The Peace Support Facility



will seek to advance women's empowerment recognizing that women and girls experience acute vulnerabilities during conflict, stabilization, recovery and rebuilding, by engaging women and youth during the implementation of initiatives tabled by TRAC II partners ensuring women, girls and youth participation in capacity building sessions, encouraging them to take leadership position in their communities for a stronger inclusion in the decision making process and to promote women ideas and express their specific needs to ensure they are carried forward during the negotiation for the broader peace process. The project will also ensure in its windows 2 and 3 to integrate qualitative indicators to be able to report on the immediate changes induced by its interventions and on impact in the mid to long term perspective. . The Facility will advance women and youth contribution to sustaining peace, and enhancing their role in the overall peace and recovery process.

The project has recruited a dedicated Gender Specialist who will, in close coordination with the country office, other UN partner and implementing partners to mainstream gender, women peace and security, women's empowerment and the implementation of Sustainable Development Goal 5 throughout the implementation of the project. The project will develop a Gender Strategy that incorporate all gender generic themes, including gender based violence, prevention and mitigation of its impact on women and girls, women peace and security and women political and economic empowerment, and outreach. The project will develop a capacity development workplan, the will include training sessions and workshops on gender mainstreaming, SDG5, GBV, women peace and security and SCR 1325 and Youth peace and security and SCR2250. The project will expand the scope of knowledge production and skills and training by holding and training of trainers sessions to expand the pool of expertise and to disseminate information at broader level.

The project has deployed the gender specialist to work on the gender strategy to bring a more robust dimension to the work of the PSF, analyse ongoing TRAC II initiatives to advice on inclusion of gender parity, empowerment of women at community level to ensure their inclusion in the decision making and to ensure gender parity in the capacity building sessions led by the implementing partners. The Gender specialist also will prepare a curriculum for capacity building of the PSF staff for mainstreaming of gender in future initiatives. The gender specialist will finally propose a work plan to implement specific line of action for gender inclusion as well as agender outreach.

Gender-based Violence;

The facility will promote women rights and incorporate issues of gender-based violence; an act that is perpetrated on the basis of socially ascribed gender differences. Gender-based violence (GBV) is prevalent among, conflict-affected populations and related to diverse levels of vulnerability of conflict and displacement. Women and girls in Yemen are among the most vulnerable and hence recipients of different forms of violence and harm. Moreover, GBV in conflicts has devastating consequences on the lives of women and girls in Yemen, and it has been acknowledged as a weapon of war or conflict, often used as means to control and intimidate conflict rivals. Refugees and IDPs are particularly vulnerable to GBV, as displacement disrupts family and community life. The PSF will actively engage with issues of GBV within the Yemeni context, to secure justice and protection for women and girls, and vulnerable groups. Capacity building, prevention and mitigation strategies and approaches will be developed to support women and girls and vulnerable groups and communities. The project will engage in capacity development programme that highlights; convention of elimination of all form of discrimination against women. (CEDAW) and sexual and gender based violence training, mitigation and prevention, beside advocacy for women's rights and gender mainstreaming in plans and engagement projects under PSF. The project will develop a training and capacity building plan that incorporates gender mainstreaming, gender equality, SDG5, CEDAW and women peace and security SCR 1325 and Youth peace and security SCR 2250. Including and TOT programme to expand the pool of trainee and to help in the implementation of the gender equality strategy thereafter. The PSF project will seek to develop a training manual that can be utilized to support the capacity development programmes.

Partnerships: The Facility works directly with the UN Special Envoy, the Resident Coordinator and the parties in the peace process, to identify priority areas and initiatives. Specific initiatives in specific locations will be implemented in close partnership with local authorities, the private sector and civil society. It will also reach out to UNWOMEN to establish partnership in order to implement gender capacity building, to develop a outreach strategy to bring more women's organization to the TRAC II partner dialogue to encourage them to table initiatives to advance women's agenda and also develop curriculum to build women's capacities to prepare them to take leadership roles in their communities. The partnership with UNWOMEN will seek to establish a training of trainers programme that can help in expanding the panel of expert, and reach out to women's organization in a more efficient and operational manner.

III. RESULTS AND PARTNERSHIPS

Expected Results

Under the overarching project output of:

The peace process in Yemen is supported with fast, flexible initiatives that deliver tangible, rapid improvements in the daily lives of people, and reinforce and build public support for the political process;

the following components will be implemented:

Component 1: Initiatives are implemented to build confidence between the parties and in the peace process and to support the implementation of the Stockholm agreement or any other future agreement. By supporting specific initiatives recommended by the UN Special Envoy and the UN Resident Coordinator in the peace process, the Facility will help to demonstrate concrete alternatives to conflict, create local demand for peace and incentivize parties to deepen their engagement in the Special Envoy's peace process. Initiatives under the Facility will help build confidence between the parties, and between the parties and the UN. The first set of initiatives implemented under this component will support priorities discussed by the parties during the December 2018 peace consultations in Stockholm.

Component 2: Discreet activities emerging out of existing Track II initiatives are implemented with the goal of catalyzing the political process. The PSF can provide the opportunity to discuss projects and interventions emerging from the different dialogues and contribute to building peace from the ground up, especially in neglected areas and among underrepresented groups and vulnerable groups as women girls and youth. This component will provide a unique opportunity -so far almost absent - to meaningfully turn recommendations and ideas stemming from dialogues into concrete projects. It also aims at building new strategic partnerships with UNWOMEN, Women organizations and Civil society organizations promoting women's agenda in order to bring more advocates of women's cause in the TRAC II dialogue forum.

Component 3: Transitional governance arrangements are supported as and when the parties agree. Thematic entry points may include areas related to core government functions including the Presidency, Central Bank, security sector, CSO, UNWOMEN etc. as well as any transitional mechanism that is put in place to transition towards a peace-agreement.

Theory of Change

Assuming that:

- Parties remain engaged in the political process; and
- Security conditions on the ground allow rapid implementation of programme activities

If (existing agreements are supported):

- Initiatives that deliver tangible, rapid improvements to people affected by conflict and that directly support peace priorities and enhance confidence between the parties ; with these initiatives implemented quickly;

And if (further initiatives to support the peace process):

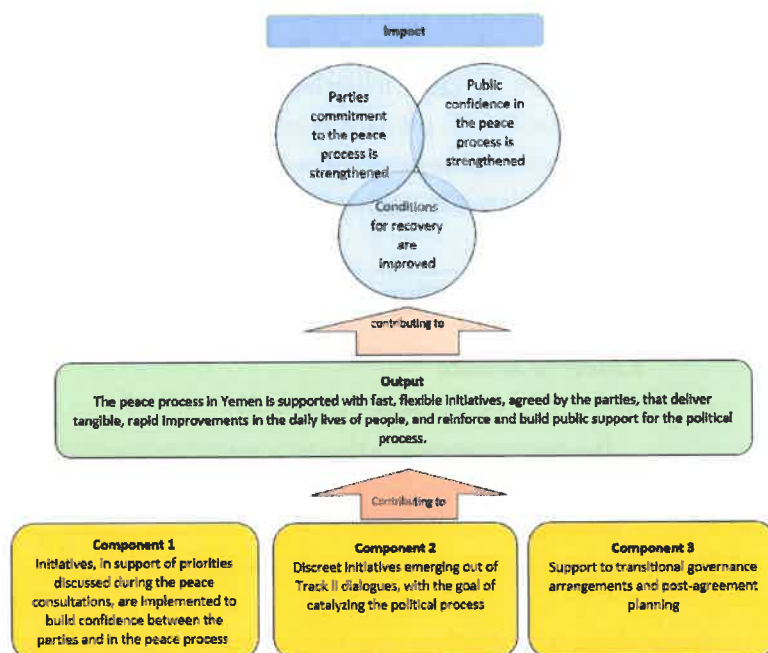
- The initiatives emerging from Track II dialogues that help catalyse the political process are identified, in particular targeting neglected geographic areas and underrepresented groups; with these initiatives implemented quickly;

Then:

- The main parties to the political process will be incentivised to continue in the political process;
- Tangible improvements on the ground will contribute to public confidence in the peace process, as well as deliver initial support to recovery;

In the medium to longer term, contributing to:

- An increased commitment by present political parties to the peace process;
- Increased confidence among the population in the ongoing peace process; and
- On the ground improvements in priority areas which supports the longer-term conditions for recovery.



Mechanism for project identification and selection

Each Window represents a distinct opportunity to deliver against a strategic objective in a different manner and for different outcomes. It is therefore useful to assign responsibility and set out an accountability mechanism to ensure that all actors understand the roles and responsibilities of the Steering Committee, of the UN system including the Resident and Humanitarian Coordinator's Office (RCO), the Office of the Special Envoy (OESG) and UNDP, and indeed of the Yemeni parties.

In order to distinguish between the three windows, the below is an outline on how projects are identified, consulted, proposed and selected under the three distinct windows:

Window 1: The Special Envoy to the Secretary-General and the Resident & Humanitarian Coordinator introduce interventions based on priorities discussed in peace consultations or stemming from

interactions with the parties. Based on these high-level political exchanges, the UN principals will then task the UN PSF coordination group to undertake a more detailed risk, feasibility and impact assessment. Those projects considered viable –high political impact, risk within donor red lines- are then presented to Steering Committee for financing before implementation. Such an approach has been applied so far for the two PSF initiatives currently under implementation: the emergency support interventions to the Ports of Hodeidah, Salif and Ras Issa.

Window 2: Projects emerging from existing track II initiatives can be tabled for discussion **by members of the Steering Committee and affiliated institutions such as think tanks and NGOs, the United Nations entities involved in PSF (OESGY, RCO and UNDP).** Once an initiative is tabled, the UN PSF coordination group will be tasked with assessing feasibility and risk. Part of the feasibility assessment will involve research on any existing initiatives of similar nature and in close geographical proximity, including those projects already being implemented by the United Nations system or other partners. Where possible, initiatives will be integrated into existing programming in consultation with stakeholders and contributing partners.²

For projects emerging out of existing Track II dialogue, the PSF Steering Committee notes the potential for overlap with existing mechanisms and interventions, underscoring the importance of outlining how projects of this nature would be identified and selected for financing. As a result, the PSF has putted in place a mechanism to submit proposal as well as a vetting process. During the feasibility and risk assessment process, we create dialogue between partners who table similar or complementary initiatives to avoid duplication of efforts as well as create synergies and partnership between initiative's promoters.

A number of community safety initiatives, with will be launched by end of November 2020 in various Yemeni governorates. The intervention proposed by the OESGY, will be implemented through three partner organizations. The activities in addition to security and safety contributes to OESGY's efforts on transitional arrangements and nation-wide ceasefire. Two other local-level initiatives, emerging from Track II dialogues, are planned in Dhamar and Taiz. It is essential to ensure full coordination and complementarity of multiple initiatives by maintaining an accurate sense of planned and ongoing initiatives to mitigate the risk around duplication of effort and to ensure that actions are mutually reinforcing. Regular PSF partner briefings and Steering Committee meetings will ensure that partners are up-to-date on ongoing Track II efforts. The project documents on initiatives emerging out of existing Track II dialogue will be shared with stakeholders.

Window 3: For eventual projects related to transitional governance arrangements post-deal, a comprehensive assessment could determine the main thematic entry points related to core government functions including the Presidency for action on the restauration of public authority, Central Bank on initiatives on revenue management, security sector on monitoring of cease fire, sensitisation on community sensitive policing and inclusive security servicing as some examples. The process for identifying projects would emerge from the initial assessment and would necessarily **involve discussion and buy-in from the national authorities** to be led by the United Nations. Once endorsed at national level, the same feasibility and risk analysis would be undertaken prior to submitting to the Steering Committee for financing.

In summary, the nature and selection process for the projects under the Facility will vary depending on the Window. Larger scale infrastructure projects will be considered under Window 1 on the conditionality of full buy-in from all parties to the conflict. Window 2 will open the possibility for local level reconciliation and peacebuilding initiatives targeting specific groups or communities, while also being cross checked against existing mechanisms and interventions to avoid duplication of action on the ground. Finally,

² It is worth noting that the Peace Support Project (PSP) managed by the Office of the Special Envoy is a multi-donor trust fund project that has been designed to finance the movements and consultations undertaken by the Special Envoy team. This instrument is separate and distinct from the Peace Support Facility, which is designed to support initiatives and projects that complement and reinforce the negotiations but *do not* finance the negotiations themselves.

Window 3 will focus on stabilization initiatives on the basis of a comprehensive assessment with the full involvement and buy-in of legitimate national authorities and institutions.

Risks and Assumptions

Political and reputational risks: the PSF will need to place considerable efforts on mitigating risks that could undermine the political process. The activities of the Facility will be closely coordinated between the UN Special Envoy (SE), the Resident Coordinator (UNRC) and the UNDP Resident Representative (UNDP RR). Their regular engagement will be key to ensure that the PSF is welcomed by the parties; and supported by key stakeholders including local authorities, civil society leaders and in the case of specific areas, key entities, including, for example, UNMHA in Hodeida.

The UN in Yemen is already working in a high-risk environment, characterized by conflict, political fragmentation, collapsing services, corruption, criminality and clientelism. The UN maintains its operational integrity by adhering to principles of impartiality, respect for human rights and inclusivity and engages stakeholders on the basis of these principles. In addition, UNDP coordinates with the Office of the Special Envoy to the Secretary-General and is a member of the Humanitarian Country Team and UN Country Team which collectively address political risks. In this regard, the RC office, in coordination with the OSESGY, will be responsible for ensuring that initiatives implemented under these lines of effort do not duplicate work being done under other frameworks and projects, including the Peace Support Programme.

Operational risks: Because of conflict and insecurity, the Facility is expected to face multiple operational risks. These risks include transport of equipment and asset management and maintenance and protection of premises and work sites. A framework for addressing and mitigating these risks will be established with support from the Operations and Compliance Unit in the Resident Coordinator's Office. UNDP has also developed a Business Continuity Plan which ensures that critical office functions can be performed from alternate locations if necessary. UNDP will contract a Third-Party Monitoring Agent to ensure regular monitoring of programme implementation under virtually all imaginable conditions.

Particular attention will be paid to putting in place strong measures to prevent and detect fraud and corruption. These will be applied to procurement processes and any cash for work activities, and will include, for instance, procedures to ensure the authenticity of the documents submitted by a bidder; prevent leakage of confidential bidding information, including cost-estimates; prevent manipulation of the selection process by a contractor; detect instances where companies are not strictly following the requirements in the bidding specifications; boost staff capacity across core oversight and monitoring functions, etc.

Financial risks: Financial risks include hyper-inflation, depreciation, fraud, and cash advance management. These risks will be addressed through UNDP's anti-fraud policy, regular spot-checking by UNDP staff and Third-Party Monitoring.

Programmatic risks: Programmatic risks include access constraints and interference by authorities in selection of sites and priorities. The Facility will rely on the close engagement of the Resident Coordinator, the UN Special Envoy and UNDP Resident Representative with authorities. In addition, UNDP will closely review the quarterly expenditure reports of responsible parties to monitor financial delivery of outputs.

Security risks: The ongoing conflict continues to pose significant security risks including crime, air strikes, landmines, terrorist attacks, ground combat, arbitrary arrests and detentions. UNDP will mitigate these risks through close collaboration and coordination with the UN Department for Safety and Security, deconfliction mechanisms, and with UNDP's Mine Action programme to ensure mitigation measures have been taken in areas contaminated by explosive hazards. As part of its mitigation measures, the Facility will establish specific arrangements with the police for delivery and premises protection. Staff training on

conflict-sensitive communications and risk management will continue. A Third-Party Monitoring Agent will be contracted to conduct the monitoring of the implementation of the project in hard-to-reach areas.

The Operations and Compliance Unit

UNDP will be supported by the Operations and Compliance Unit (OCU) in the Resident Coordinator's Office which will help establish a strategic communications strategy, support risk analysis, mitigation and management, conduct conflict sensitivity analysis, and ensure compliance with the UN's human rights due diligence policy (HRDDP).

Mitigate potential adverse social and environmental impacts

UNDP will apply its social and environmental standards to mitigate any potentially adverse impact that PSF activities might have on communities and individuals. In particular, the PSF will focus on:

- **Grievance Redress Mechanism:** The PSF will establish a grievance redress mechanism (GRM) to provide an accessible way for individuals and communities to channel grievances to UNDP if they believe that a PSF activity had or is likely to have adverse effects on them or their community. The GRM enhances UNDP responsiveness and accountability by ensuring that grievances are promptly reviewed and responded to, and problems and solutions are identified by working together. Understanding when and how a GRM may improve project outcomes can help both the project team and beneficiaries improve results.
- **Labour and working conditions:** considering the labour-intensive nature of most of the potential PSF activities, attention will be placed to ensure compliance with national labour and occupational health and safety laws, and obligations under international law. Measures will be designed and implemented to address, among others: (a) identification of potential hazards to project workers, particularly those that may be life-threatening; (b) provision of preventive and protective measures, including modification, substitution, or elimination of hazardous conditions or substances; (c) documentation and reporting of occupational accidents, diseases and incidents; (d) emergency prevention and preparedness and response arrangements to emergency situations.

More information on the application of all the social and environmental standards can be found in Annex 2. The project will regularly and proactively share information with development partners supporting the project, including on the progress and challenges of implementation and updates related to risk monitoring.

Resources Required to Achieve the Expected Results

The project is estimated to require a total of USD 30 million over a four-year period to meet its ambitious scope and to maximise impact on the lives of targeted populations. Managerial capacity, as well as technical expertise will be needed to ensure programming quality.

Partnerships

The Peace Support Facility will be coordinated closely between the Office of the Special Envoy of the Secretary-General to Yemen, the Office of the Resident Coordinator, UNWOMEN and UNDP Yemen. Agile feedback mechanisms will be set up to rapidly and inclusively engage -as relevant and depending on the component of the Facility -with the parties to the conflict, local authorities, communities, youth, CSOs, women organizations and other stakeholders to assess need and identify programme priorities and to contribute in the planning as well as implementation process.

Peace support activities on the ground will be implemented in close partnership with local authorities, UNWOMEN, the private sector and civil society. Engagement will vary; local authorities, civil society and community-based organizations, women and youth organization will play a key role in helping to identify priorities. The private sector will competitively bid for contracts.

The work of the Facility will be carried out in coordination and synergy with other relevant UNDP and other partner's interventions, such as those on rule of law and policing, demining, early recovery and local governance.

Stakeholder Engagement

A stakeholder mapping will be part of the first undertakings of the Peace Support Facility, in a participatory and inclusive manner, to ensure the representation of all groups including youth, women, marginalized and civil society actors. The Facility will ensure the inclusion of women at local and national governmental level, including national women machinery and women in municipalities and other governmental levels, as well as women specialized groups and syndicates. Stakeholders will be itemised in primary and secondary categories to devise specific engagement strategies for each, including individuals that may be indirectly affected by the project.

South-South and Triangular Cooperation (SSC/TrC)

The project will seek lessons learnt from other similar programming taking place in the region, such as in Iraq and Libya. Where possible, sharing of experiences and other forms of cooperation will be sought with countries/locations similar to Yemen's context.

Knowledge

Learning and knowledge management will form an essential and integral aspect of the project strategy. The project will establish a detailed learning plan, develop learning products and a mechanism to share and manage that knowledge. By adopting an adaptive management approach in line with the Country Programme Framework (2019-2022), the PMU will use information and learning to inform adjustments and corrective actions during the project cycle.

Sustainability and Scaling Up

The Facility will focus on supporting the implementation of the agreements reached by the parties towards deeper engagement by the parties in the negotiations process led by the Special Envoy and more sustainable and comprehensive peace and stability in Yemen. By nature, the Facility will have short-term objectives and a limited timeframe for implementation in order to create an early impact and to generate public support for the peace process. In the past, a failure to do this has resulted in the creation of a political and security vacuum that in turn has sometimes led to a reversion to armed conflict and undermined longer-term peacebuilding and recovery efforts aimed at the creation of a lasting peace conducive to development.

During the time frame for implementation, the focus of the Facility will mainly be on rapidly delivering a modicum of normalcy and a sense of optimism in the overall peace process. However, in order to ensure that a degree of sustainability can be assured in the longer term, local authorities and local communities and women and youth groups are to be fully involved in the identification of priorities and, where possible, in capacity development activities for managing and sustaining the rehabilitated facilities and services.

In addition, by stimulating local private business, the Facility can also begin laying the foundation for employment and sustainable livelihoods, all of which can be subsequently built upon with longer term development programmes once a modicum of stability has been restored.

If early initiatives are successfully implemented at speed and stakeholders respond positively, the project is designed with the potential for rapid further scale-up to increase support to an ongoing process. This builds on UNDP's programming experience in immediate post-conflict environments, including Iraq and Libya.

IV. PROJECT MANAGEMENT

Project Management

The Facility will be directly implemented by UNDP Yemen, whereby UNDP takes on the role of Implementing Partner, under the overall guidance of the Steering Committee chaired by the Resident Coordinator. In Direct Implementation Modality (DIM) mode, UNDP assumes the responsibility for mobilizing and applying effectively all the required inputs in order to reach the expected outputs. UNDP assumes overall management responsibility and accountability for project implementation. In a complex environment like Yemen, DIM gives both the local partners and donors the security that funds are spent correctly on the right goods and services -with a focus on anti-corruption and accountability. The Facility will build on existing UNDP capacities and mobilize additional operational expertise in the areas of procurement, contracting, communications and monitoring.

The Facility will establish a Project Management Unit (PMU) headed by the Facility Manager and supported by a technical and operational team. The Facility will be given delegated authority to fast track programmes. To ensure rapid and high-quality implementation, UNDP will pre-qualify relevant service providers, primarily vendors, and enter into contracts and agreements with qualified entities. Service providers and vendors will be selected based on UNDP's established Rules and Regulations and will be directly accountable to UNDP in accordance with the terms of the agreements signed.

UNDP will ensure continuous monitoring and reporting. A mid-term and final evaluation will be conducted as per UNDP corporate requirements and guidelines. The project shall be subject to the internal and external auditing procedures laid down in the Financial Regulations, Rules and directives of UNDP.

Financial contributions can be channelled to the Peace Support Facility for Yemen and will be managed in accordance with UNDP's Financial Rules and Regulations, and in alignment with Donor Contribution Agreements.

Role of the PMU

The PMU will be hosted in UNDP Yemen Country Office (CO), with close ties with other CO units, and with project assurance being undertaken by the Peace Support Operations Unit. The PMU, supported by relevant CO units, will be responsible for the direct and day-to-day implementation of the PSF priority interventions and will therefore be tasked with a series of related functions, including but not limited to:

- Support the identification of priority interventions and assess their feasibility, in line with the governance arrangements and priority identification process as outlined later in this PSF project document;
- Conduct annual planning for activities and operational needs, and ensure effective and efficient operational and financial management;
- Deliver results by implementing activities as they contribute to the PSF priorities and outcomes/outputs. In this regard, select and oversee -where relevant- responsible partners and procure goods and services;

- Monitor results, operational performance and utilization of financial resources, and prepare related donor and corporate reporting;
- Assess and manage implementation risks, in collaboration with the RCO Operations and Compliance Unit;
- Work closely with the PSO unit which serves as a Secretariat of the PSF Steering Committee, including by providing necessary documentation and reporting for project board meetings;
- Conduct effective advocacy, communication and ensure donor visibility;
- Ensure coordination and avoid overlapping with relevant UNDP and partners' initiatives, and be responsible for communication and coordination with internal and external partners and stakeholders;
- Conduct effective partnership building, resource mobilization and donor liaison;
- Manage any relevant project revision and effectively close the project at the end of the implementation period.

PMU model and structure

Speed and efficiency of delivery are critical to implement time-bound, high-impact interventions that are at the core of the work of the PSF. The speed of implementation for PSF interventions depends on how efficiently, flexibly and adaptively UNDP can apply its key operational procedures for programme, procurement, recruitment, and financial payments.

Lessons learned and best practices from other complex UNDP projects show that efficiency and speed of interventions can be maximized if technical and operational staff can give undivided attention to the project. Therefore, the PSF will -depending on speed and volume of project size and scope- gradually adopt a "dedicated project team approach" (as opposed to a "shared services approach") that will also facilitate teamwork and ownership of the results. In this regard, the PSF Manager exercises control over the project resources, including funds, staffing, programme and technical matters, and is responsible for delivering on the project objectives, though subject to the specific institutional oversight mechanisms.

However, the PMU will maintain necessary linkages with the CO structure, which will provide the quality assurance and overall management direction and oversight through key senior staff – including the Team Leader of the Peace Support Operations unit, the Management Support Unit and the Deputy Resident Representatives for Programme and Operations. The Resident Representative is ultimately responsible for delivery of the PSF and hence also responsible for additional allocation of common-service staff as required.

In addition, when the identified PSF priority interventions fall in areas of work where the Country Office (CO) already hosts projects and expertise, considerations will be made on how to ensure linkages and draw on existing capacities – while not derogating to the need of having dedicated staff in place.

Maintaining a dedicated project team bears cost considerations, however, as described above, this is essential for a rapid and efficient delivery which is an underlying principle of the PSF if effective support to the peace process is to be provided.

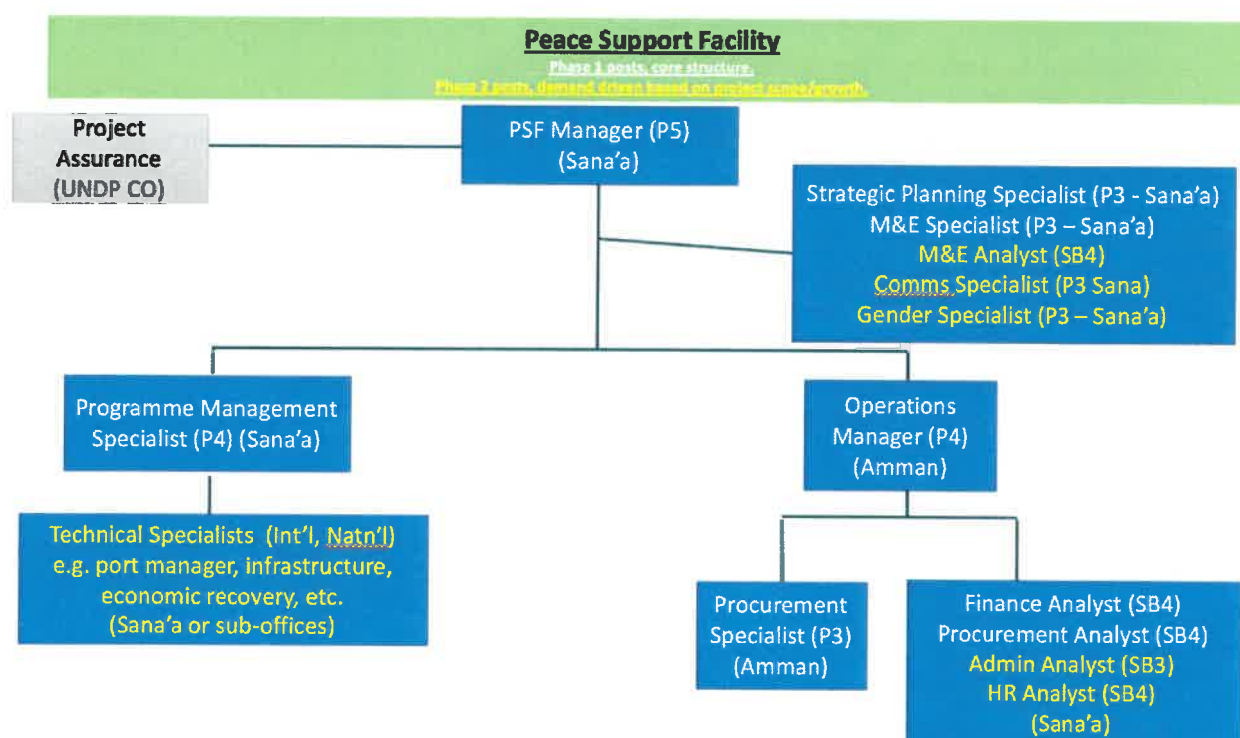
A second related and important lesson learned from other similar UNDP projects is to ensure sufficient staff levels from the early stages of the project. This is particularly important if it is expected that the project may rapidly and significantly grow. UNDP Yemen will seek the right balance between ensuring staff readiness and the risk of a slower growth in project size. In this regard, two measures will be applied:

- Drawing from UNDP SURGE support to rapidly mobilize temporary capacities and expertise. This has been already successfully applied during the design and initiation phase of the PSF;
- Assigning existing CO capacities to support the project, drawing from an assessment of use of current human resources to maximize the time allocated to the PSF. Such adaptive measures will also ensure a gradual, balanced and appropriate transition to a well-functioning 'dedicated project team approach'.

PMU Organization and Staffing

In line with the above tasks and model, UNDP will bring together under the PMU both programme and operational capacities that will work jointly to ensure effective, efficient and swift delivery. The establishment of the PMU will follow a two-phased approach:

- Phase 1: setup of PMU initial structure, with recruitment of core staff to initiate and operationalize the PSF. The core team will be also able to roll out the implementation of the first PSF priority interventions, drawing on current CO capacities where needed, and to activate Phase 2 to equip the PSF with the relevant additional technical capacities;
- Phase 2: setup of the expanded and increasingly dedicated PMU structure, depending on the technical, operational and geographical human capacities required to implement the different priority interventions identified under the PSF.



Below is a description of the position included in the above diagram, the full Terms of Reference are annexed to this document.

- **PSF Manager (International - P5 level)** is based in Sana'a and is responsible for managing the Peace Support Facility and its timely implementation. S/He leads the project teams and provides guidance on the overall coordination with partners and donors. The PSF Manager is accountable to the Steering Committee for the implementation of the project. On a day-to-day basis the PSF manager reports to the UNDP Peace Support Operations team leader and to Deputy Resident Representative, Programme.
- **Strategic Planning Specialist (International – P3 level)** is based in Sana'a and provides advice and support to the timely and conflict-sensitive implementation of the work of the Facility. S/He coordinates with UN partner entities and donors, substantively contributing to resource mobilization efforts.
- **Operations Manager (International – P4 level)** is based in Amman and leads the Facility Operations Team. S/He is responsible for all the operational aspects of the Facility, including financial and human resource management, efficient and fast procurement and logistical and administrative services.

- **Procurement Specialist (International – P3 level)** is based in Amman and is responsible for the effective, efficient and timely delivery of all procurement services of the Facility. S/He provides solutions for complex procurement issues and develops related strategies.
- **Procurement Analyst (National – SB4)** is based in Sana'a and manages the procurement processes of the projects. S/he manages and processes procurement contracts, rosters of suppliers and duly implements the internal control system.
- **Finance Assistant (National – SB3 level)** is based in Sana'a and is responsible for effective and transparent utilization of financial resources and integrity of financial services. S/He ensures the day-to-day processing of payments, inventory and asset management and assists the operation manager in the management of project budget and proper control of accounts.
- **Administrative Assistant (National –SB3 level)** is based in Hodeida and supports the port component of the PSF implementation processes (such as procurement, recruitment, travel and payments), including administrative support.
- **Civil Engineers (National SB4)** responsible for technical oversight and monitoring of any construction/rehabilitation work undertaken by the PSF. The person is deployed for the time being in Hodeidah to work on ongoing rehabilitation in the Port.
- For this first phase, the PSF will draw on communication capacities of the UNDP CO. This also includes the **Communications Specialist** which has mobilised in SURGE capacity to support UNDP work of the Hodeida sub-office.

Phase 2

While staffing in Phase 1 can ensure the regular and effective initiation of any interventions, the PSF structure will expand according to specific technical and operational needs identified through the initial phase of implementation – according to the nature of priority interventions identified by the parties. The average cost of staffing in Yemen is relatively high, particularly due to security reasons, so important considerations will need to be made on how to achieve economies of scale as the programme grows in size.

Technical and operational needs can depend on:

- Specific technical expertise required (e.g. on port management, engineering, infrastructure, etc.);
- Focus on a specific region/governorate which might require deployment of dedicated staff in one of UNDP Yemen sub-offices;
- Increased size of operations which may require additional support and operational staff to manage the high-volume and number of transactions, processes and information;
- Need to have dedicated capacity to ensure management of cross-cutting and strategic issues (e.g. gender, conflict analysis/sensitivity, coordination, etc.).
- **Programme Management Specialist (International – P4 level)** is based in Sana'a and is responsible for the day-to-day management and monitoring of programme implementation. S/He ensures effective financial management and management of partnerships with implementing partners and donors.
- **Monitoring and Reporting Analyst (National – NOB level)** is based in Sana'a and supports the results-based monitoring of interventions across the work of the Facility. S/He leads the regular corporate and donor reporting.
- **Port Technical Expert (National initially on consultancy agreement, later National service Contract SB5)** is based in Hodeida. He is responsible for supporting the PSF Manager liaising with the YRSPC on Marine Engineering, maintenance of large marine engines, including older machinery, ship bunkering and fuel transfer operations bringing his expertise to support the specifications writing and review, preparation of BoQ and evaluation of Port specialized infrastructure.

As a result, the following position may be added to complement the PSF structure of Phase 1:

- **Technical Specialists (International – P3/4 level)** based in Sana'a or in a sub-office, and responsible for leading the implementation of interventions/projects that require a specific technical expertise (e.g. port management, livelihoods, etc.).
-

- **Gender Specialist (International – P3 level)** based in Sana'a and responsible for providing gender expertise into PSF planning and programming, developing gender-specific activities and ensure gender-sensitive interventions.
- **Communications Specialist (International – P3 level)** based in Sana'a and responsible for planning, design and implementation of the Facility's communication and outreach strategies. The additional recruitment of national support staff may also be considered.
- **Human Resources Analyst (National)** responsible -in the event of a considerable expansion of the PSF structure -for the implementation of HR strategies and policies and effective support to human resource management.
- **National Technical Consultants** This includes a civil engineers to assist in the supervision of the rehabilitation of the Hodeidah training centre, in preparation of tender documents and evaluation of rehabilitation bidding for a period of 6 months, the civil engineer is dedicated full time to the implementation of the PSF. He has been recruited through a competitive process to ensure best value for money. There will be two additional electrical engineers to assist in the electricity assessment for the Mareb power plants assessment. A short listing has been drawn from a competitive process through to a desk review to select candidates due to the urgency to deploy the electrical engineering team in the course of september 2019. .
- **Technical Specialists (International consultants)** based in Sana'a or in a sub-office, and responsible for leading the implementation of interventions/projects that require a specific technical expertise (e.g. port experts, electrical engineers, etc.).
- **Driver** responsible for the transportation of project staff in Sana'a and to/from all the different project locations, including Mareb and Hodeidah.
- Additional **procurement, operations, M&E and project support staff** may be required to meet the increasing needs and volume of operations.

Country Office direct costs: This includes a share of staffing costs for average 20 Country office staff working in common support services such as Programme portfolio immanagement, finance, travel, procurement, administration, protocol and management support related services, communication and oversight and programme quality assurance. The PSF contributes between 5% to 15% depending on staff role and time dedicated to implementation of PSF. The cost of staffing is based on the UNDP proforma costing and dispatched between CO project per year on a prorated basis. As part of the quality assurance, oversight and strategic guidance role of the UNDP Country Office, the Team Leader of the Peace Support Operations Unit (International – P5) will dedicate 50% of her/his time to the Peace Support Facility.

In addition to the above, there are additional cost categories that are envisaged for the implementation of the Project, including:

General Expenses: This includes for instance IT equipment, furniture and stationary for both office locations and partners' office buildings that will be rehabilitated (e.g. Training Center of the Yemen Red Rea Ports Corporations). It also includes costs related to phone, internet, electricity and heating.

Travel: Includes field missions for the project's staff to ensure monitoring mission across the country for quality assurance and timely manner implementation of activities. Cost calculation is based on UN corporate Daily subsistence allowance circular and cost sharing for convoys road trip costs. International tickets will be purchased through competitive comparison of fares based on the most direct-economical route as stipulated by UNDP travel rules and regulations.

Office costs (office space, accommodation, security): This cost includes the yearly payment for office space and secured accommodation occupied by PSF staff and consultants both in Sanaa office and sub-offices, Amman liaison office as well as UNCAF accomodation for internationally deployed staff and

consultant and in guest houses in the field - and the share for the security services and installations and use of the UN clinic services and transportation costs to run the armored convoys for trips to and from work and internal movements (sanaa). The costs are calculated on a prorated basis and shared by all the projects implemented in the country office as per UNDP methodology.

Other costs, mainly associated to Communications activities, include: publications, translation and interpretation; meetings and workshops; capacity building events; visibility actions (including visibility items, media sensitisation, printing, audio-visual, website, etc.).

Cost Efficiency and Effectiveness

To ensure rapid and high-quality implementation, the PMU will pre-qualify relevant service providers, primarily vendors, and enter into contracts and agreements with qualified entities (e.g. private sector, NGOs, etc.) to assist in effectively delivering outputs. Service providers and vendors will be selected based on UNDP's established Rules and Regulations, to take advantage of their specialized skills and achieve high quality results, mitigate risks and strengthen administrative efficiencies. Service Providers will be directly accountable to UNDP in accordance with the terms of the agreements signed.

The PSF will, where appropriate, benefit from and draw upon the successful partnerships that UNDP Yemen has already established with a number of organizations (e.g. PWP, SFD) to undertake works and activities at the local level. However, wherever possible, the PSF will award contracts directly to local companies to fast-track implementation and help invigorate local markets and the private sector.

Thanks to its dedicated staff, the PSF will also be able to conduct forward-looking planning for procurement, thereby recommending relevant long-term agreements and memoranda of understanding with private companies and consulting firms, and -where possible- pre-positioning and pre-procurement of equipment.

Use of conflict-sensitive procurement of goods, services and civil works will be important to help manage community tensions and improve the benefits accruing to the local economy. The PSF will consider enhancing and promoting local procurement by developing programs to train local businesses to produce goods and services that meet modern standards and requirements. Efforts will be also made to ensure that procurement is also conducted in Arabic in a process accessible to local businesses.

Finally, the new e-tendering system in Atlas offers a significant opportunity to bring web-based automation to the PSF and more particularly to manage bidding processes end to end. This system currently being rolled out to UNDP offices worldwide can provide bidder self-registration, improved confidentiality, improved audit trail & transparency.

V. RESULTS FRAMEWORK

	Intended Outcome as stated in the UNDAF/Country [or Global/Regional] Programme Results and Resource Framework: Outcome 3: Yemenis contribute to and benefit from peacebuilding processes (UNDP YEMEN Country Programme Framework 2019-2022) - <i>(for outputs 1 and 2)</i> Outcome 1: Yemenis contribute to and benefit from inclusive, accountable and gender responsive governance at local and central levels (UNDP YEMEN Country Programme Framework 2019-2022) - <i>(for output 3)</i>							
	Outcome indicators as stated in the Country Programme Results and Resources Framework, including baseline and targets: Number of operationalised local peace agreements Baseline: 0; Target: 2 (Hodeidah and Taiz)							
	Applicable Output(s) from the UNDP Strategic Plan 2018-2021 UNDP Strategic Plan Outcome 3: Strengthen resilience to shock and crisis Output 3.1.1 Core government functions and inclusive basic services restored post-crisis for stabilisation, durable solutions to displacement and return to sustainable development pathways within the framework of national policies and priorities SP Output indicators: a) Proportion of displaced populations benefitting from durable solutions, disaggregated by target groups b) Number of people benefitting from jobs and improved livelihoods in crisis or post-crisis settings, disaggregated by sex and other characteristics c) Percentage of crisis-affected countries where critical benchmarks for local economic revitalisation (LER) are met							
	Project title and Atlas Project Number: Peace Support Facility (Atlas Award ID: 00118265)							
EXPECTED OUTPUTS	OUTPUT INDICATORS³	DATA SOURCE	BASELINE		TARGETS (by frequency of data collection)			DATA COLLECTION METHODS & RISKS
			Value	Year	End 2019	MidEnd-2020	End 2021	End 2022
Output 1	1.1 # of confidence-building initiatives	<i>Reports from OSESGY/RCO</i>	0	2019	1	2		<i>Monitoring missions by project team</i>

³ It is recommended that projects use output indicators from the Strategic Plan IRRF, as relevant, in addition to project-specific results indicators. Indicators should be disaggregated by sex or for other targeted groups where relevant.

<i>The implementation of the Stockholm agreement or any other future agreement are supported through initiatives agreed by the parties</i>	1.2 # of infrastructure rehabilitated	<i>PSF Progress Reports</i>	0	2019	0					<i>Monitoring missions to Hodeidah by Quality Assurance engineer</i>
Output 2 Discreet activities emerging out of Track II initiatives are implemented with the goal of catalyzing the political process.	# of recommendations emerged from Track II dialogues implemented	<i>PSF progress reports & Track II partner report</i>	0	2019	0					<i>Monitoring missions by project team</i>
	# of locations targeted by PSF peace-related interventions	<i>PSF progress reports & Track II partner report</i>	0	2019	0					<i>Monitoring missions by project team</i>
	# of people benefiting from improved services and living conditions	<i>PSF progress reports</i>	0	2019	0	00			,000	<i>Monitoring missions by project team</i>
Output 3 Transitional governance and post-peace agreement arrangements are supported as and when the parties agree	# of transitional mechanisms supported by PSF	<i>OSESGY reports and PSF progress reports</i>	0	2019	0	1				<i>Monitoring missions by project team</i>
	# of core institutions assisted	<i>OSESGY reports and PSF progress reports</i>	0	2019	0				1	<i>Monitoring missions by project team</i>
Output 4 The Project Management Unit of the Peace Support Facility is set up and operational	# of PSF project staff recruited	<i>UNDP human resource reports</i>	0	2019	4				9	

*Given the complexity of the project and the evolving context, revisions of the indicators, baselines and targets will be made, and documented in accordance with UNDP rules and regulations and Donor Contribution Agreements. Changes will depend on the initiatives and priorities agreed upon by the parties in the conflict and appraised by the Steering Committee. As explained in the governance arrangement section, regular technical-level donor briefings will be held to discuss and agree upon any further change that may occur in between the official Steering Committee meetings.

VI. MONITORING AND EVALUATION

Monitoring and tracking of results and trends is crucial for ensuring the effective and efficient use of resources. For this reason, dedicated human resources and budget will be allocated under the PMU not only for conducting reviews but for the collection, compilation and regular analysis of data pertaining to pre-selected indicators.

While the PSF full project document provides additional information on specific indicators and data collection, this section provides an overview of the role of the PMU in this regard. The PMU will be responsible for monitoring three main levels of the work of the PSF:

Level 1: System and processes

- Monitoring of the PSF ‘approach’ and systems, particularly looking at speed and efficiency;
- Monitoring of PSF progress (national level), particularly looking at its scale (number of PSF interventions, rate of resource mobilization).

Level 2: Field Monitoring

- Monitoring of project implementation, specifically looking at quality of work, progress against timeline, adherence to tender specifications (contractor performance).

Level 3: Result and Impact

- Monitoring the PSF progress against outputs and the contribution to the outcome and impact. This will be mainly based on the Results Framework as set out in the project document.

Overall, maintaining a clearly defined and targeted monitoring system will be key to enable the effective oversight of a potentially large and rapidly growing portfolio of projects. The PSF will focus on lessons learned and adapt the programming approach regularly based on successes and challenges experienced. This will be supported by reviews every 6 months overseen by the Steering Committee.

The PMU will adopt a mix of internal and external resources to carry out monitoring tasks. In the former, the PMU will be provided with dedicated M&E staff responsible for systematizing monitoring frameworks and analysing the data collected. In addition, depending on needs, engineers and field monitors may be recruited to be the direct “eyes and ears” on project sites, and regular staff spot checks will be conducted.

With regards to external resources, when appropriate the PMU will make use of Third-Party Monitors (TPM), drawing on the experience of UNDP Yemen with current types of TPM. The PMU may also consider the use of Geographic Information Systems to enable the management and reporting of data and information in a systematic, accurate, and visually attractive manner.

In accordance with UNDP’s programming policies and procedures, the project will be monitored through the following monitoring and evaluation plans:

Monitoring Plan

Monitoring Activity	Purpose	Frequency	Expected Action	Partners (if joint)	Cost (if any)
Track results progress	Progress data against the results indicators in the RRF will be collected and analysed to assess the progress of the project in achieving the agreed outputs.	Quarterly, or in the frequency required for each indicator.	Slower than expected progress will be addressed by project management.		
Monitor and Manage Risk	Identify specific risks that may threaten achievement of intended results. Identify and monitor risk management actions using a risk log. This includes monitoring measures and plans that may have been required as per UNDP's Social and Environmental Standards. Audits will be conducted in accordance with UNDP's audit policy to manage financial risk.	Quarterly	Risks are identified by project management and actions are taken to manage risk. The risk log is actively maintained to keep track of identified risks and actions taken.		
Learn	Knowledge, good practices and lessons will be captured regularly, as well as actively sourced from other projects and partners and integrated back into the project.	At least annually	Relevant lessons are captured by the project team and used to inform management decisions.		
Project Quality Assurance	The quality of the project will be assessed against UNDP's quality standards to identify project strengths and weaknesses and to inform management decision making to improve the project.	Every other year	Areas of strength and weakness will be reviewed by project management and used to inform decisions to improve project performance.		
Review and Make Course Corrections	Internal review of data and evidence from all monitoring actions to inform decision making.	At least annually	Performance data, risks, lessons and quality will be discussed by the project board and used to make course corrections.		
Project Report	A progress report will be presented to the Project Board and key stakeholders, consisting of progress data showing the results achieved against pre-defined annual targets at the output level, the annual project quality rating summary, an updated risk long with mitigation	Annually, and at the end of the project (final report)			

	measures, and any evaluation or review reports prepared over the period.				
Project Review (– Steering Committee)	The project's governance mechanism (i.e., PSF Steering Committee) will hold regular project reviews to assess the performance of the project and review the Multi-Year Work Plan to ensure realistic budgeting over the life of the project. In the project's final year, the Steering Committee shall hold an end-of project review to capture lessons learned and discuss opportunities for scaling up and to socialize project results and lessons learned with relevant audiences.	Every six months	Any quality concerns or slower than expected progress should be discussed by the project board and management actions agreed to address the issues identified.		

Evaluation Plan

Evaluation Title	Partners (if joint)	Related Strategic Plan Output	UNDAF/CPD Outcome	Planned Completion Date	Key Evaluation Stakeholders	Cost and Source of Funding
Mid-term evaluation		Outcome 3 Strengthen resilience to shock and crisis	UNDP CPF Outcome 3 – Outcome 1: Yemenis contribute to and benefit from inclusive, accountable and gender responsive governance at local and central levels;	February 2021	National and local authorities, UN agencies, Donors, International community and implementing partners	65,000 – Project funds
Final Evaluation		Outcome 3: Strengthen resilience to shock and crisis	UNDP CPF: Outcome 3:: Yemenis contribute to and benefit from peacebuilding processes; Outcome 1.: Yemenis contribute to and benefit from inclusive, accountable and gender responsive governance at local and central levels;	Dec 2022	National and local authorities; UN Agencies; Donors; International Community; Implementing Partners;	65,000; Project Funds

VII. MULTI-YEAR WORK PLAN ⁴⁵⁶

EXPECTED OUTPUTS	PLANNED ACTIVITIES	Year				Responsible parties
		Y1	Y2	Y3	Y4	
Output 1: <i>The implementation of the Stockholm agreement or any other future agreement are supported through initiatives agreed by the parties</i> Gender marker: 2	Activity 1.1: Rehabilitation interventions for the ports of Hodeidah, Salif and Ras Issa implemented Activity 1.2. Support to SAFER tanker operations	X	X X	X X	X	UNDP CSOs/NGOs Netherlands Enterprise Agency (RVO)/UNOPS
Output 2: Discreet activities emerging out of Track II initiatives are implemented with the goal of catalyzing the political process. Gender marker: 2	Result 2.1.1. Supporting the resilience and emergency capacity of schools in Yemen through the development and implementation of country-wide safety and emergency plans for schools Result 2.1.2. Support human rights capacity-building sessions with local security forces in Aden, Taiz, Shabwa, Hadhramaut, Marib governorates, through a series of 4 working sessions that convene both vetted local security Result 2.1.3. Enhancing community safety and protection in Yemen (Aden Mareb and Taiz)			X X	X X	UNDP/OSESGY/SAFER YEMEN UNDP/OSESGY/PILPG
2.2. Addressing community conflict surrounding water infrastructure in Dhamar Gender marker: 2	Result 2.2.1: Rehabilitation of water infrastructure in Dahmar City			X	X	UNDP/Berghof/PWP
	Result 2.2.2. Rehabilitation of water infrastructure in Maghreb Ans			X	X	UNDP/Berghof/PWP
2.3. Garbage collection campaign in select areas of Salah District	Result 2.3.1. Collection of garbage from of Salah district for disposal in			X	X	UNDP/DeepRoot

⁴ Cost definitions and classifications for programme and development effectiveness costs to be charged to the project are defined in the Executive Board decision DP/2010/32

⁵ Changes to a project budget affecting the scope (outputs), completion date, or total estimated project costs require a formal budget revision that must be signed by the project board. In other cases, the UNDP programme manager alone may sign the revision provided the other signatories have no objection. This procedure may be applied for example when the purpose of the revision is only to re-phase activities among years.

⁶ For management in the Atlas system, project management costs will be budgeted as a separate output.

Gender marker: 2	AA controlled area					
2.4.Potential initiatives to be tabled from 2021 onward	Result 2.3.2. To be determined based on initiatives received, including mico-assessment			X	X	UNDP/TBD
Gender marker: 2						
Output 3: Transitional governance						
Output 3: Transitional governance and post-peace agreement arrangements are supported as and when the parties agree	Result 3.1. To be determined based on request from the special envoy or any other process determined by the project steering committee as applicable.			X	X	UNDP
Gender marker: 2						
Project Management		X	X	X	X	UNDP
Evaluation (as relevant)	AUDIT & EVALUATION			X	X	UNDP/Contractor

Governance and Management Arrangements

The Facility will be directly implemented by UNDP Yemen, under the overall guidance of the Steering Committee chaired by the Resident Coordinator, in consultation with the Special Envoy and stakeholders. The Facility will build on existing UNDP capacities and will mobilize additional operational expertise in the areas of procurement, contracting, communications and monitoring.

The project will be implemented by UNDP through DIM. In the DIM modality, which takes into account the institutional capacities, the legal setting and evolving situational context, UNDP is responsible for project implementation and works in partnership with national and local authorities, civil society, the private sector, the international community and UN sister agencies. The capacity of potential implementing partners and contractors will be assessed through standard UNDP procedures.

Project oversight and assurance

The Peace Support Facility will be governed by a Steering Committee which will hold executive and decision-making authority on the overall work, priorities and strategic directions of the Facility.

The Steering Committee, which will be chaired by the UN Resident Coordinator, in consultation with the Special Envoy and which will meet formally twice a year, will provide overall guidance to the Facility. The UNDP Resident Representative, as overall manager of the Facility, will also be a committee member, representing the implementing agency. The Steering Committee will also include donor representatives; stakeholders, including other parts of the UN system, will be invited as observers at the discretion of the chair. As the Governing Board, the Steering Committee will provide guidance on the basis of consensus when possible.

The Operations and Compliance Unit of the Resident Coordinator's Office will use its data and analysis capacity to support UNDP in the mitigation of fiduciary, political, social, security, military and reputational risks. As appropriate, risk assessments, which will be conflict-sensitive, will be shared with project stakeholders.

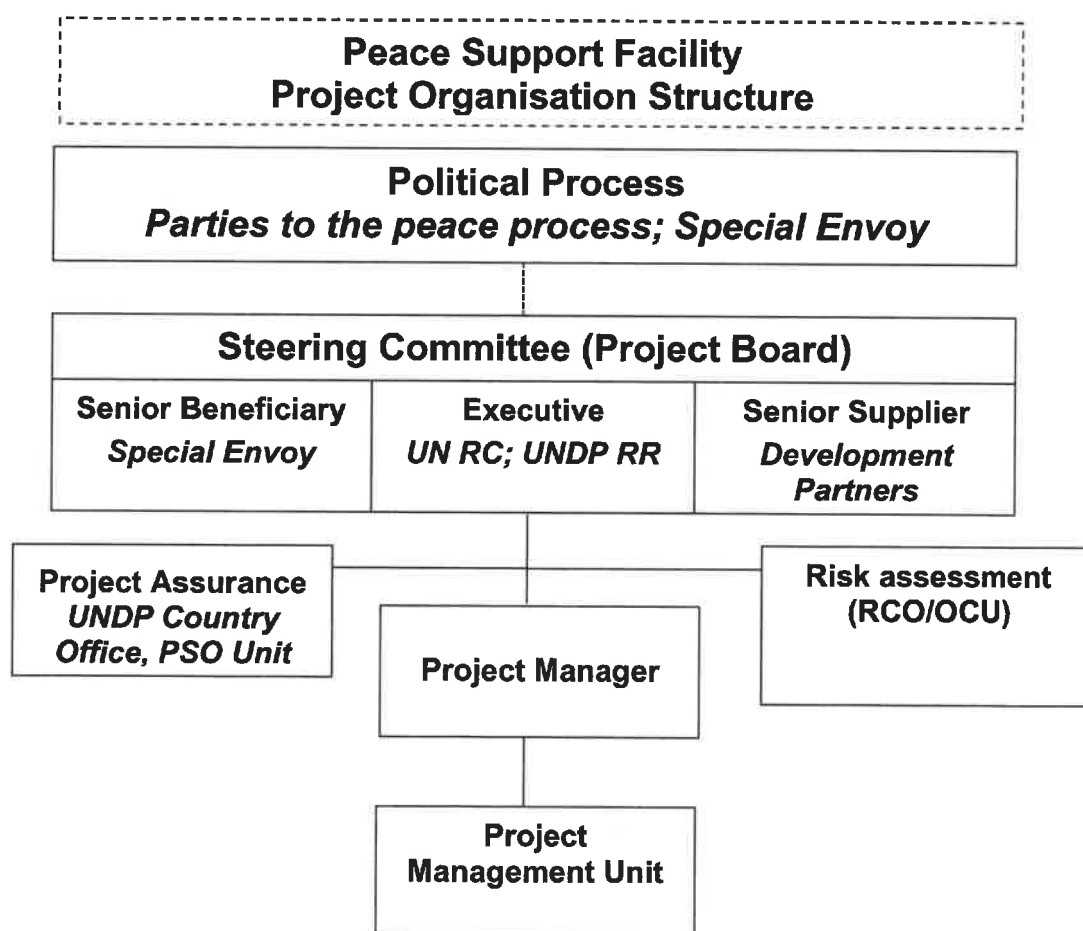
Under the delegated authority of the Steering Committee, the UNDP Country Office will play the role of project assurance for the project.

The following process will apply:

- Priorities will be discussed by the UN Special Envoy and or identified by the processes for components 2 and 3 as outlined above, in consultation with Track II partners and Steering Committee Members .
- UNDP’s Project Management team and the Operations and Compliance Unit, and where necessary representatives of the Office of the Special Envoy of the Secretary General for Yemen, will conduct a due-diligence assessment of initiatives, examining feasibility, timelines, risks and estimated costs, passing recommendations upwards to the UNDP Resident Representative, the Resident Coordinator and the Special Envoy.
- Once due diligence is completed, the Facility will be green-lighted by the UN Resident Coordinator and UNDP Resident Representative to proceed with rapid implementation through the Project Management Unit.
- The UN Resident Coordinator and UNDP Resident Representative will be responsible for regularly updating the members of the Steering Committee on the status of initiatives selected for implementation and the status of ongoing initiatives.

The Steering Committee will meet informally on a monthly basis under the chairmanship of the UN Resident Coordinator or the UNDP Resident Representative, to share information and update on progress. UNDP will serve as the secretariat to the Steering Committee.

The governance structure of the project is presented in the diagram below.



VIII. LEGAL CONTEXT

This project document shall be the instrument referred to as such in Article 1 of the Standard Basic Assistance Agreement between the Government of the Republic of Yemen and UNDP, signed on 11 April 1977. All references in the SBAA to “Executing Agency” shall be deemed to refer to “Implementing Partner.”

This project will be implemented by UNDP (“Implementing Partner”) in accordance with its financial regulations, rules, practices and procedures only to the extent that they do not contravene the principles of the Financial Regulations and Rules of UNDP. Where the financial governance of an Implementing Partner does not provide the required guidance to ensure best value for money, fairness, integrity, transparency, and effective international competition, the financial governance of UNDP shall apply.

IX. RISK MANAGEMENT

1. UNDP as the Implementing Partner will comply with the policies, procedures and practices of the United Nations Security Management System (UNSMS.)
2. UNDP as the Implementing Partner will undertake all reasonable efforts to ensure that none of the [project funds]⁷ [UNDP funds received pursuant to the Project Document]⁸ are used to provide support to individuals or entities associated with terrorism and that the recipients of any amounts provided by UNDP hereunder do not appear on the list maintained by the Security Council Committee established pursuant to resolution 1267 (1999). The list can be accessed via http://www.un.org/sc/committees/1267/aq_sanctions_list.shtml. This provision must be included in all sub-contracts or sub-agreements entered into under this Project Document.
3. Social and environmental sustainability will be enhanced through application of the UNDP Social and Environmental Standards (<http://www.undp.org/ses>) and related Accountability Mechanism (<http://www.undp.org/secu-srm>).
4. UNDP as the Implementing Partner will: (a) conduct project and programme-related activities in a manner consistent with the UNDP Social and Environmental Standards, (b) implement any management or mitigation plan prepared for the project or programme to comply with such standards, and (c) engage in a constructive and timely manner to address any concerns and complaints raised through the Accountability Mechanism. UNDP will seek to ensure that communities and other project stakeholders are informed of and have access to the Accountability Mechanism.
5. All signatories to the Project Document shall cooperate in good faith with any exercise to evaluate any programme or project-related commitments or compliance with the UNDP Social and Environmental Standards. This includes providing access to project sites, relevant personnel, information, and documentation.
6. UNDP as the Implementing Partner will ensure that the following obligations are binding on each responsible party, subcontractor and sub-recipient:
 - a. Consistent with the Article III of the SBAA *[or the Supplemental Provisions to the Project Document]*, the responsibility for the safety and security of each responsible party, subcontractor and sub-recipient and its personnel and property, and of UNDP’s property in such responsible party’s, subcontractor’s and sub-recipient’s custody, rests with such responsible party, subcontractor and sub-recipient. To this end, each responsible party, subcontractor and sub-recipient shall:
 - i. put in place an appropriate security plan and maintain the security plan, taking into account the security situation in the country where the project is being carried;

⁷ To be used where UNDP is the Implementing Partner

⁸ To be used where the UN, a UN fund/programme or a specialized agency is the Implementing Partner

- ii. assume all risks and liabilities related to such responsible party's, subcontractor's and sub-recipient's security, and the full implementation of the security plan.
- b. UNDP reserves the right to verify whether such a plan is in place, and to suggest modifications to the plan when necessary. Failure to maintain and implement an appropriate security plan as required hereunder shall be deemed a breach of the responsible party's, subcontractor's and sub-recipient's obligations under this Project Document.
- c. Each responsible party, subcontractor and sub-recipient will take appropriate steps to prevent misuse of funds, fraud or corruption, by its officials, consultants, subcontractors and sub-recipients in implementing the project or programme or using the UNDP funds. It will ensure that its financial management, anti-corruption and anti-fraud policies are in place and enforced for all funding received from or through UNDP.
- d. The requirements of the following documents, then in force at the time of signature of the Project Document, apply to each responsible party, subcontractor and sub-recipient: (a) UNDP Policy on Fraud and other Corrupt Practices and (b) UNDP Office of Audit and Investigations Investigation Guidelines. Each responsible party, subcontractor and sub-recipient agrees to the requirements of the above documents, which are an integral part of this Project Document and are available online at www.undp.org.
- e. In the event that an investigation is required, UNDP will conduct investigations relating to any aspect of UNDP programmes and projects. Each responsible party, subcontractor and sub-recipient will provide its full cooperation, including making available personnel, relevant documentation, and granting access to its (and its consultants', subcontractors' and sub-recipients') premises, for such purposes at reasonable times and on reasonable conditions as may be required for the purpose of an investigation. Should there be a limitation in meeting this obligation, UNDP shall consult with it to find a solution.
- f. Each responsible party, subcontractor and sub-recipient will promptly inform UNDP as the Implementing Partner in case of any incidence of inappropriate use of funds, or credible allegation of fraud or corruption with due confidentiality.

Where it becomes aware that a UNDP project or activity, in whole or in part, is the focus of investigation for alleged fraud/corruption, each responsible party, subcontractor and sub-recipient will inform the UNDP Resident Representative/Head of Office, who will promptly inform UNDP's Office of Audit and Investigations (OAI). It will provide regular updates to the head of UNDP in the country and OAI of the status of, and actions relating to, such investigation.

g. Choose one of the three following options:

Option 1: UNDP will be entitled to a refund from the responsible party, subcontractor or sub-recipient of any funds provided that have been used inappropriately, including through fraud or corruption, or otherwise paid other than in accordance with the terms and conditions of this Project Document. Such amount may be deducted by UNDP from any payment due to the responsible party, subcontractor or sub-recipient under this or any other agreement. Recovery of such amount by UNDP shall not diminish or curtail any responsible party's, subcontractor's or sub-recipient's obligations under this Project Document.

Option 2: Each responsible party, subcontractor or sub-recipient agrees that, where applicable, donors to UNDP (including the Government) whose funding is the source, in whole or in part, of the funds for the activities which are the subject of the Project Document, may seek recourse to such responsible party, subcontractor or sub-recipient for the recovery of any funds determined by UNDP to have been used inappropriately, including through fraud or corruption, or otherwise paid other than in accordance with the terms and conditions of the Project Document.

Option 3: UNDP will be entitled to a refund from the responsible party, subcontractor or sub-recipient of any funds provided that have been used inappropriately, including through fraud or corruption, or otherwise paid other than in accordance with the terms and conditions of the Project Document. Such amount may be deducted by UNDP from any payment due to the responsible party, subcontractor or sub-recipient under this or any other agreement.

Where such funds have not been refunded to UNDP, the responsible party, subcontractor or sub-recipient agrees that donors to UNDP (including the Government) whose funding is the source, in whole or in part, of the funds for the activities under this Project Document, may seek recourse to such responsible party, subcontractor or sub-recipient for the recovery of any funds determined by UNDP to have been used inappropriately, including through fraud or corruption, or otherwise paid other than in accordance with the terms and conditions of the Project Document.

Note: The term “Project Document” as used in this clause shall be deemed to include any relevant subsidiary agreement further to the Project Document, including those with responsible parties, subcontractors and sub-recipients.

- h. Each contract issued by the responsible party, subcontractor or sub-recipient in connection with this Project Document shall include a provision representing that no fees, gratuities, rebates, gifts, commissions or other payments, other than those shown in the proposal, have been given, received, or promised in connection with the selection process or in contract execution, and that the recipient of funds from it shall cooperate with any and all investigations and post-payment audits.
- i. Should UNDP refer to the relevant national authorities for appropriate legal action any alleged wrongdoing relating to the project or programme, the Government will ensure that the relevant national authorities shall actively investigate the same and take appropriate legal action against all individuals found to have participated in the wrongdoing, recover and return any recovered funds to UNDP.
- j. Each responsible party, subcontractor and sub-recipient shall ensure that all of its obligations set forth under this section entitled “Risk Management” are passed on to its subcontractors and sub-recipients and that all the clauses under this section entitled “Risk Management Standard Clauses” are adequately reflected, *mutatis mutandis*, in all its sub-contracts or sub-agreements entered into further to this Project Document.

Description	Date Identified	Type	Impact and Probability	Countermeasures	Owner
Security conditions impede staff deployment, mobility, and face to face consultations with stakeholders	October 2018	Security	P = 3 I = 4	Establish remote management systems, delegate authority to national officers and review programme criticality	Project Manager
Residual risk of project implementation is assessed as too high	April 2019	Political / Strategic	P = 3 I = 5	Ensure parties recognise that implementation is predicated by the need for robust independent risk assessment	RC OESGY UNDP
In the absence of peace agreement, space for peace support activities remains limited	October 2018	Strategic/ Political	P = 4 I = 3	In consultation with the UN Special Envoy, fund initiatives in communities to help drive demand for a peace agreement	Project Manager RC UNDP
Perception by the parties of partiality and unfairness of project activities	April 2019	Political / Strategic	P: 2 I: 4	Close and regular coordination between RC, SE and UNDP RR to ensure equity of PSF interventions and gauge parties' acceptance. Introduce strong communications framework	RC OESGY UNDP
State institutions collapse due to the liquidity crisis and service delivery is weakened	October 2018	Political	P = 3 I = 4	Examine the impact of the crisis on civil servant salaries and operational budgets and consider incentive payments	Project Manager RC UNDP Management
Lack of resources and capacity undermine project implementation	April 2019	Operational	P = 3 I = 5	Ensure close dialogue and consultation with the Yemeni officials and other partners; invest in fund raising and fast track project recruitment	Project Manager RC UNDP
Local ownership by Yemeni partners is limited by lack of confidence in peace and the UN	April 2019	Strategic/ Operational	P = 4 I = 4	Secure agreement from authorities at all levels for stabilization; ensure local assessments are led by local authorities and involve counterparts in coordination fora; communications strategies include key local stakeholders	Project Manager RC UNDP
Escalation of protracted conflict renders project locations inaccessible	October 2018	Political/ Security	P = 3 I = 4	Monitor the security situation, reach-out to de facto authorities and change project sites if inaccessible	Project Manager
Families may restrict women from participating to cash-for-work activities	October 2018	Operational	P = 2 I = 3	Reach out to communities and deploy female field coordinators	Project Manager
Banks have low liquidity impacting payments to beneficiaries, partners and contractors	October 2018	Financial	P = 3 I = 4	Link with mobile banking and informal financial providers,	Project Manager

				and notify banks ahead of large payments	
Lack of confidence or understanding on the PSF role, scope and principles among stakeholders	April 2019	Political / Operational	P = 3 I = 3	Clear communications with all stakeholders on the objectives, timelines of PSF interventions, to manage expectations.	Project Manager UNDP Communications
Recommendations emerging from Track II partners do not fit the scope of the PSF	February 2020	Strategic/Operational	P = 2 I = 3	Closely and regularly coordinate with Track II partners, OSESGY and funding donors to jointly identify pipeline projects	Project Manager OSESGY